

## **Program B: Criminal Investigations**

Program Authorization: R.S. 4:501-562 R.S. 27:20; R.S. 27:308; R.S. 32:1550; R.S. 33:4861 et seq.; R.S. 40:960-1022 and 1379; R.S. 40:1485; R.S. 47:7001-7006; R.S. 47:9002

### **PROGRAM DESCRIPTION**

The mission of the Criminal Investigation Program in the Office of State Police is to enhance the safety of the citizens of Louisiana through the investigation of criminal activity. The goals of the Criminal Investigations Program in the Office of State Police are:

1. Maintain and enhance a centralized, self-initiating program designed to deter criminal activity and regulate gaming operations.
2. Increase effectiveness at identifying and investigating criminal activity
3. Expand and enhance the Criminal Investigations Program.
4. Strive to improve professionalism and proficiency throughout the Criminal Investigations Program.

The Louisiana State Police Criminal Investigations Program is dedicated to the suppression of criminal activity through vigorous enforcement of relevant statutes.

The Criminal Investigations Program in the Office of State Police consists of the following activities: Detectives Division and Narcotics.

The Detectives Division consists of the following: Detectives and General Criminal Investigations and Intelligence.

Detectives and General Criminal Investigations: The Louisiana State Police (LSP) is the only statewide law enforcement agency equipped to handle large-scale, multi-jurisdictional criminal investigations. Additionally, the Detectives Division is heavily involved in support local agencies and jurisdictions with investigative assistance and suspects involved in criminal activity. State Police investigators are responsible for the enforcement of all statutes relating to criminal activity. Further, the section serves as a repository for intelligence information gathered throughout the state and as a point of coordination for multi-jurisdictional criminal investigations. Under the authority of R.S. 47:9002, the section also conducts investigations for the Louisiana Lottery Corporation.

Intelligence: The Office of the State Police is engaged in the development and processing of criminal intelligence (both raw and refined) pertaining to organized crime, traveling criminals, public disorders, VIP security (including executive), and labor violence. Enforcement functions handled by this unit include investigation of crimes involving state agencies and personnel.

The Narcotics Division consists of the following:

Narcotics and Controlled Dangerous Substances Enforcement: The Narcotics and Controlled Dangerous Substances Enforcement activity enforces all local, state, and federal statutes prohibiting the possession, use and distribution of narcotics, dangerous drugs, and prohibited substances. LSP investigations are concentrated on large-scale narcotics operations, with emphasis on individuals implicated in interstate and international drug trafficking and organized prescription fraud by practitioners.

Drug Enforcement Seizures and Forfeitures Fund: R.S. 32:1550 establishes a formula for distribution of funds derived from the sale of contraband property or seizure of narcotics funds.

Insurance Fraud Unit: Referrals and complaints are reviewed in a timely manner and investigated to improve the detection of insurance fraud related criminal activity. The Insurance Fraud Investigation function was assigned to the Office of State Police, Criminal Investigation Program during the 1999 legislative session.

### **OBJECTIVES AND PERFORMANCE INDICATORS**

Unless otherwise indicated, all objectives are to be accomplished during or by the end of FY 2001-2002. Performance indicators are made up of two parts: name and value. The indicator name describes what is being measured. The indicator value is the numeric value or level achieved within a given measurement period. For budgeting purposes, performance indicator values are shown for the prior fiscal year, the current fiscal year, and alternative funding scenarios (continuation budget level and Executive Budget recommendation level) for the ensuing fiscal year (the fiscal year of the budget document).

1. (KEY) Through the Detectives Division, to hold the number of cases opened to a level no lower than 575.

Strategic Link: This objective partially accomplishes Strategic Objective II.1: *To increase by 10% the detection of suspected criminal activity by June 30, 2002.*

Louisiana: Vision 2020 Link: Not applicable

Children's Cabinet Link: Not applicable

Other Link(s): Not applicable

L E V E L	PERFORMANCE INDICATOR NAME	PERFORMANCE INDICATOR VALUES					
		YEAREND PERFORMANCE STANDARD FY 1999-2000	ACTUAL YEAREND PERFORMANCE FY 1999-2000	ACT 11 PERFORMANCE STANDARD FY 2000-2001	EXISTING PERFORMANCE STANDARD FY 2000-2001	AT CONTINUATION BUDGET LEVEL FY 2001-2002	AT RECOMMENDED BUDGET LEVEL FY 2001-2002
K	Number of cases opened <sup>1</sup>	495	681 <sup>2</sup>	606	600 <sup>2</sup>	661	577 <sup>3,4</sup>

<sup>1</sup> Cases opened" is defined as the determination, upon review of a complaint or information, that further investigative action is necessary. If further investigation is warranted, a case number is drawn for reference and tracking purposes.

<sup>2</sup> The section currently counts insurance fraud cases as detective performance indicators. This has overstated the detective indicators. The existing performance standard was adjusted by a BA-7 approved in November as part of a package of amendments to realign the department's resources and avoid layoffs resulting from mandated personnel reductions. However, the division indicates that a performance standard of 600 for FY 2000-2001 is a realistic number.

<sup>3</sup> An agency continuation budget request (CB 7-2) was not funded; therefore, performance value at recommended budget level was adjusted accordingly to 612.

<sup>4</sup> Due to the loss of two commissioned vacancies as a result of the attrition reduction, the number of cases opened will be decreased by an additional 70. On average, elimination of each Detective will have an annual corresponding loss of 35 criminal cases opened with 34 criminal arrests from all ongoing criminal investigations.

For more information on the Detectives Division, see the General Performance Information table that follows.

# GENERAL PERFORMANCE INFORMATION: DETECTIVES DIVISION

PERFORMANCE INDICATOR	PRIOR YEAR ACTUAL FY 1995-96	PRIOR YEAR ACTUAL FY 1996-97	PRIOR YEAR ACTUAL FY 1997-98	PRIOR YEAR ACTUAL FY 1998-99	PRIOR YEAR ACTUAL FY 1999-00
Number of cases opened	237	226	387	578	681
Number of cases closed	202	197	282	558	659
Percentage of cases closed <sup>1</sup>	85.2%	87.1%	72.8%	96.5%	96.7%
Number of felony arrests <sup>2</sup>	226	265	322	564	640
Number of other agency assists	1,077	1,274	1,200	2,552	3,970
Value of stolen property recovered	\$339,080	\$1,354,802	\$2,453,370	\$3,679,652	\$4,090,007

<sup>1</sup> The calculation of "Percentage of Cases Closed" is based on all cases closed during the reporting period regardless of when the case was opened. Adjustments will be made to future values reported to include only cases opened during the reporting period.

<sup>2</sup> Excludes narcotics arrests. See Objective 2 for information on narcotics arrests.

Cases Opened - The determination, upon review of a complaint or information, that further investigative action is necessary. If further investigation is warranted, a case number is drawn for reference and tracking purposes.

Cases Closed -- Cases are considered closed when a determination has been made that no further investigation effort is needed.

Cases are closed when arrest occurs, the information or complaint is unfounded, the case is referred to another law enforcement agency, or it is closed administratively when a case is unable to be resolved.

Other Agency Assist - Requested information or other assistance given to another law enforcement agency.

2. (KEY) The Narcotics Section will hold the number of cases opened to a level no lower than 400.

Strategic Link: This objective partially accomplishes Strategic Objective II.1: *To increase by 10% the detection of criminal activity by June 20, 2002.*

Louisiana: Vision 2020 Link: Not applicable

Children's Cabinet Link: Not applicable

Other Link(s): Not applicable

L E V E L	PERFORMANCE INDICATOR NAME	PERFORMANCE INDICATOR VALUES					
		YEAREND PERFORMANCE STANDARD FY 1999-2000	ACTUAL YEAREND PERFORMANCE FY 1999-2000	ACT 11 PERFORMANCE STANDARD FY 2000-2001	EXISTING PERFORMANCE STANDARD FY 2000-2001	AT CONTINUATION BUDGET LEVEL FY 2001-2002	AT RECOMMENDED BUDGET LEVEL FY 2001-2002
K	Number of cases opened <sup>1</sup>	420	629 <sup>2</sup>	441	420 <sup>2</sup>	428	405 <sup>3</sup>

<sup>1</sup> "Cases opened" is defined as the determination, upon review of a complaint or information, that further investigative action is necessary. If further investigation is warranted, a case number is drawn for reference and tracking purposes.

<sup>2</sup> The existing performance standard was revised by a BA-7 approved in November 2000 as part of a package of amendments to realign department resources and avoid layoffs resulting from mandated personnel reductions. The objective targets an increase of 2%, based on the FY 2000-2001 existing performance standard. Based on historical trends, the section feels that the FY 1999-2000 actual was unusually high and the FY 2000-2001 existing performance standard is more accurate.

<sup>3</sup> Due to the loss of two commissioned vacancies as a result of the attrition reduction, the number of cases opened will be decreased. On average, elimination of each Narcotics Trooper will have an annual corresponding loss of 23 criminal cases opened with 29 criminal arrests across all current cases and a seized drug value of \$1,251,464.

For more information on the Narcotics Section, see the General Performance Information table that follows.

# GENERAL PERFORMANCE INFORMATION: NARCOTICS DIVISION

PERFORMANCE INDICATOR	PRIOR YEAR ACTUAL FY 1995-96	PRIOR YEAR ACTUAL FY 1996-97	PRIOR YEAR ACTUAL FY 1997-98	PRIOR YEAR ACTUAL FY 1998-99	PRIOR YEAR ACTUAL FY 1999-00
Number of cases opened <sup>1</sup>	Not available	Not available	397	400	629
Number of cases closed <sup>2</sup>	Not available	397	303	330	534
Percentage of cases closed <sup>3</sup>	Not available	81.3%	77.6%	82.5%	84.3%
Number of narcotics arrests <sup>4</sup>	757	845	1,045	869	798
Value of narcotics seized	\$38,347,652	\$17,505,755	\$36,605,545	\$102,432,204	\$34,415,304

<sup>1</sup> "Cases opened" is defined as the determination, upon review of a complaint or information, that further investigative action is necessary. If further investigation is warranted, a case number is drawn for reference and tracking purposes.

<sup>2</sup> Cases are considered closed when a determination has been made that no further investigation effort is needed. Cases are closed when arrest occurs, the information or complaint is unfounded, the case is referred to another law enforcement agency, or it is closed administratively when a case is unable to be resolved.

<sup>3</sup> The calculation of "Percentage of Cases Closed" is based on all cases closed during the reporting period regardless of when the case was opened. Adjustments will be made to future values reported to include only cases opened during the reporting period.

<sup>4</sup> Excludes narcotics arrests. See Objective 2 for information on narcotics arrests.

3. (KEY) The Insurance Fraud Section will increase the number of cases opened by 50% over the estimated FY 2000-2001 performance level (110).

Strategic Link: This objective partially accomplishes Strategic Objective II.1: *To increase by 10% the detection of criminal activity by June 20, 2002.*

Louisiana: Vision 2020 Link: Not applicable

Children's Cabinet Link: Not applicable

Other Link(s): Not applicable

Explanatory Note: Cases Opened - The determination, upon review of a complaint or information, that further investigative action is necessary. If further investigation is warranted, a case number is drawn for reference and tracking purposes.

L E V E L	PERFORMANCE INDICATOR NAME	PERFORMANCE INDICATOR VALUES					
		YEAREND PERFORMANCE STANDARD FY 1999-2000	ACTUAL YEAREND PERFORMANCE FY 1999-2000	ACT 11 PERFORMANCE STANDARD FY 2000-2001	EXISTING PERFORMANCE STANDARD FY 2000-2001	AT CONTINUATION BUDGET LEVEL FY 2001-2002	AT RECOMMENDED BUDGET LEVEL FY 2001-2002
K	Number of cases opened <sup>1</sup>	Not applicable <sup>2</sup>	59 <sup>2</sup>	Not applicable <sup>2</sup>	110 <sup>2</sup>	170	170

<sup>1</sup> "Cases opened" is defined as the determination, upon review of a complaint or information, that further investigative action is necessary. If further investigation is warranted, a case number is drawn for reference and tracking purposes.

<sup>2</sup> This is a new performance indicator for FY 2001-2002. It did not appear under Act 10 of 1999 or Act 11 of 2000 and has no performance standards for FY 1999-2000 and FY 2000-2001; therefore the FY 2000-2001 standard is an estimate. The section was established in July 1999 but was in operation for only six months of the fiscal year.

For more information on the Insurance Fraud Section, see the General Performance Information table that follows.

**GENERAL PERFORMANCE INFORMATION:  
INSURANCE FRAUD DIVISION**

PERFORMANCE INDICATOR	PRIOR YEAR ACTUAL FY 1999-00 <sup>1</sup>
Felony arrests	55
Cases opened <sup>2</sup>	59
Cases closed <sup>3</sup>	56
Percentage of cases closed <sup>4</sup>	94.9%
Number of other agency assists <sup>5</sup>	215
Value of potential insurance dollars recovered	\$154,000

<sup>1</sup> The Insurance Fraud Division was in operation only for six months during this reporting period. Prior to the establishment of the Insurance Fraud Division, insurance fraud cases were counted as part of the Detectives Division cases.

<sup>2</sup> "Cases opened" is defined as the determination, upon review of a complaint or information, that further investigative action is necessary. If further investigation is warranted, a case number is drawn for reference and tracking purposes.

<sup>3</sup> Cases are considered closed when a determination has been made that no further investigation effort is needed. Cases are closed when arrest occurs, the information or complaint is unfounded, the case is referred to another law enforcement

<sup>4</sup> The calculation of "Percentage of Cases Closed" is based on all cases closed during the reporting period regardless of when the case was opened. Adjustments will be made to future values reported to include only cases opened during the reporting period.

<sup>5</sup> "Other agency assists" includes provision of requested information or other assistance given to another law enforcement agency.

## RESOURCE ALLOCATION FOR THE PROGRAM

	ACTUAL 1999 - 2000	ACT 11 2000 - 2001	EXISTING 2000 - 2001	CONTINUATION 2001 - 2002	RECOMMENDED 2001 - 2002	RECOMMENDED OVER/(UNDER) EXISTING
MEANS OF FINANCING:						
STATE GENERAL FUND (Direct)	\$187,573	\$0	\$0	\$440,298	\$0	\$0
STATE GENERAL FUND BY:						
Interagency Transfers	493,842	987,875	987,875	987,875	987,875	0
Fees & Self-gen. Revenues	488,265	1,434,456	1,376,804	1,417,396	1,343,838	(32,966)
Statutory Dedications	8,331,387	9,139,271	9,161,313	8,590,129	8,314,103	(847,210)
Interim Emergency Board	0	0	0	0	0	0
FEDERAL FUNDS	766,647	941,647	492,737	492,737	492,737	0
TOTAL MEANS OF FINANCING	<b>\$10,267,714</b>	<b>\$12,503,249</b>	<b>\$12,018,729</b>	<b>\$11,928,435</b>	<b>\$11,138,553</b>	<b>(\$880,176)</b>
EXPENDITURES & REQUEST:						
Salaries	\$7,494,334	\$8,672,101	\$8,227,159	\$8,703,104	\$8,223,526	(\$3,633)
Other Compensation	26,226	0	21,052	21,052	21,052	0
Related Benefits	460,478	596,688	514,016	518,961	516,975	2,959
Total Operating Expenses	902,937	858,329	867,628	872,238	854,885	(12,743)
Professional Services	0	395	395	403	395	0
Total Other Charges	523,092	1,075,137	1,075,137	1,096,639	805,682	(269,455)
Total Acq. & Major Repairs	860,647	1,300,599	1,313,342	716,038	716,038	(597,304)
TOTAL EXPENDITURES AND REQUEST	<b>\$10,267,714</b>	<b>\$12,503,249</b>	<b>\$12,018,729</b>	<b>\$11,928,435</b>	<b>\$11,138,553</b>	<b>(\$880,176)</b>
AUTHORIZED FULL-TIME EQUIVALENTS: Classified	208	210	202	202	194	(8)
Unclassified	1	0	0	0	0	0
TOTAL	<b>209</b>	<b>210</b>	<b>202</b>	<b>202</b>	<b>194</b>	<b>(8)</b>



## SOURCE OF FUNDING

This program is funded with State General Fund, Interagency Transfers, Fees and Self-generated Revenues, Statutory Dedications and Federal Funds. The Interagency Transfers are from the Louisiana Commission on Law Enforcement and are federal grants for narcotics enforcement. The Fees and Self-generated Revenues are derived from fees collected by the Office of Motor Vehicles and from the sale of assets related to narcotics investigations. The Statutory Dedications are derived from Riverboat Gaming and the Insurance Fraud Investigation Fund. (Per R.S. 39:32B.(8), see table below for a listing of expenditures out of each statutory dedicated fund.) Direct Federal Funds are provided by the Department of Justice, the Drug Enforcement Agency, the Department of Treasury, U.S. Customs, FBI, and the U. S. Department of Agriculture.

	ACTUAL 1999- 2000	ACT 11 2000 - 2001	EXISTING 2000 - 2001	CONTINUATION 2001 - 2002	RECOMMENDED 2001 - 2002	RECOMMENDED OVER/(UNDER) EXISTING
Riverboat Gaming Enforcement Fund	\$8,081,056	\$7,214,166	\$7,214,166	\$7,214,166	\$7,180,248	(\$33,918)
Insurance Fraud Investigation Fund	\$250,331	\$1,925,105	\$1,947,147	\$1,375,963	\$1,133,855	(\$813,292)

## ANALYSIS OF RECOMMENDATION

GENERAL FUND	TOTAL	T.O.	DESCRIPTION
<b>\$0</b>	<b>\$12,503,249</b>	<b>210</b>	<b>ACT 11 FISCAL YEAR 2000-2001</b>
			<b>BA-7 TRANSACTIONS:</b>
\$0	\$22,042	0	Carryforward to provide for bullet proof vests and handguns for the Insurance Fraud Unit
\$0	(\$470,401)	0	Delete funding from non-recurring grant received from the La. Commission on Law Enforcement for overtime expenses related to narcotics enforcements
\$0	(\$418,863)	(8)	Realignment of gubernatorial mandated personnel reductions
\$0	\$361,211	0	Adjustment to ensure adequate funding for salaries
<b>\$0</b>	<b>\$21,491</b>	<b>0</b>	Increased grant funding from the Drug Enforcement Agency and the FBI to provide for overtime reimbursements for troopers assigned participation in federal law enforcement task forces
<b>\$0</b>	<b>\$12,018,729</b>	<b>202</b>	<b>EXISTING OPERATING BUDGET – December 15, 2000</b>
\$0	\$432,256	0	Annualization of FY 2000-2001 Classified State Employees Merit Increase
\$0	\$48,054	0	Classified State Employees Merit Increases for FY 2001-2002
\$0	\$716,038	0	Acquisitions & Major Repairs
\$0	(\$1,304,043)	0	Non-Recurring Acquisitions & Major Repairs
\$0	(\$22,042)	0	Non-Recurring Carry Forwards
\$0	(\$40,012)	0	Salary Base Adjustment
\$0	(\$450,000)	(7)	Attrition Adjustment

\$0	(\$25,945)	0	Salary Funding from Other Line Items
\$0	\$40,592	0	Training series Adjustments
\$0	(\$32,966)	(1)	Transfer regional trainers to Academy
\$0	(\$242,108)	0	Removed funding for cadet class for Insurance Fraud Unit
<b>\$0</b>	<b>\$11,138,553</b>	<b>194</b>	<b>TOTAL RECOMMENDED</b>
<b>\$0</b>	<b>\$0</b>	<b>0</b>	<b>LESS GOVERNOR'S SUPPLEMENTARY RECOMMENDATIONS</b>
<b>\$0</b>	<b>\$11,138,553</b>	<b>194</b>	<b>BASE EXECUTIVE BUDGET FISCAL YEAR 2001-2002</b>
<b>\$0</b>	<b>\$0</b>	<b>0</b>	SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE: <b>None</b>
\$0	\$0	0	<b>TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE</b>
<b>\$0</b>	<b>\$11,138,553</b>	<b>194</b>	<b>GRAND TOTAL RECOMMENDED</b>

The total means of financing for this program is recommended at 92.7% of the existing operating budget. It represents 79.1% of the total request (\$14,076,027) for this program. The decrease in funding is primarily due to reduced funding for acquisitions and the removal of non-recurring expenses for the insurance fraud cadet class. Seven unfunded positions were reduced from the T.O. One regional trainer position along with the funding associated with it was transferred to the training academy.

## PROFESSIONAL SERVICES

\$395 Medical services for psychological testing and counseling for troopers

**\$395 TOTAL PROFESSIONAL SERVICES**

## OTHER CHARGES

\$208,104 Troopers receive \$4.50 per workday for cleaning and maintaining uniforms and \$17.85 monthly standard allowance (\$2.50 per month for foot wear, and \$15.35 monthly for ammunition and batteries)

\$597,578 Monies used for investigative undercover work by specialized investigative support units

**\$805,682 TOTAL OTHER CHARGES**

## ACQUISITIONS AND MAJOR REPAIRS

\$716,038 Replacement vehicles (35)

**\$716,038 TOTAL ACQUISITIONS AND MAJOR REPAIRS**